HMPPS ACTION PLAN - July 2025

The overall objective of the Action Plan is to reduce the number of people serving the IPP sentence by continually reviewing and improving the support that HMPPS provides to those serving the sentence both in custody and the community to work toward release and license termination. HMPPS recognises that, where an offender was a child when they received the sentence (DPP), it is important that the level of support for those serving DPP sentences through this Action Plan.

There are 6 main areas of focus in this action plan, each area has a number of actions linked to it.

- 1. Working Toward Release
- 2. Continued Support After Release
- 3. Recall

- 4. Targeted Approach to DPP
- 5. Communications, Training and Engagement
- 6. Data Transparency

Area 1: WORKING TOWARDS RELEASE

Action	Description	Action Owner	Measure	UNGRIPP questions/thoughts
Increase focus on supporting IPP prisoners to engage with their sentence plans, recognise individual needs, target resource toward those who are struggling to progress.	1. Publish progression panel policy framework and focus on embedding this in practise (see training and engagement). What does focus on embeddding mean and how is this measured as a SMART objective 2. HMPPS will update RAG ratings every six months to direct resources toward those who are struggling to progress. 3. Use progression panels to support sentence planning and continue work on increasing moves to appropriate prisons for needs whilst prioritising those serving the IPP sentence for interventions. 4. Develop a framework for progression focussed wings through consultation to ensure that all services and units have clear, evidenced aims and criteria to further improve progression opportunities. Why not implement a robust frame work by X date. 5. Analyse data collected by Psychology Services on the cohort of IPP prisoners who have never been released to consider current barriers to IPP progression and review existing services. Report on findings by September 2025. 6. Continue to deliver the refreshed Psychology IPP Strategy for which covers activity from 2024 to 2026. 7. Increase focus on those who return from secure hospital to prison and ensuring they are in the right prison for their needs. How is this measured? None of the objectives are SMART * SMART: Specific, Measurable, Achievable, Realistic or Timely.	Executive Director HMPPS South West South Central and Public Protection HMPPS Director General Operations Chief Psychologist	90% of prisoners to be in prison appropriate to their needs by December 2025, with a plan to increase this to 95% by July 2026. Why is this not 100%? This only focuses on one aspect of the actions. Where are the measures for the rest?	 How will this be embedded? Who is moderatign the effectiveness of the Ragg rating? This should be external How will you monitor any improvement of the prioritisation of those servign an IPP? Do you have the current rates for this? How will you know it has imporved? When will this framework be ready? What has been the impact of this? How do you know? How will the effectiveness of this be measured?
Identify and support IPP prisoners at risk of self-harm and violence in custody, whilst supporting their engagement and progression.	Continue focus on reducing risk of self-harm and suicide through promoting use of the IPP Safety Toolkit published in December 2024 and increasing staff awareness and learning opportunities.	Head of Prison Safety	Monitor data on self-harm and suicide in custody. This is not a measure.	1. There has been a spike in self-harm rates in the last year, is the tool kit being effective?
Maintain clear processes for referral to the OPD pathway and access to services, where these are required.	 Develop formulation guidance for the OPD Pathway 'Core Offender Manager' service. The guidance will be published and will assist staff to deliver psychological consultation to offender managers (for all cases who screen into the Pathway). This will better support practitioners managing IPP cases to ensure sentence planning is informed by psychological formulation. Monitor OPD data for screening, triage, formulation, and consultation process activity for those serving IPP sentences. 	Head of Health and Care Partnerships	Guidance to be published September 2025. This i not a measure of success?	 Where is this guidance? How often and when will this be monitored? What will be hte measures fo success?
	 Consider the findings from the Chief Medical Officer's report, once it has been published, with a view to operationalising those elements that fall to HMPPS to action. 	Head of Health and Care Partnerships	To be reviewed after CMO report has been published. Why has a date not been given for this?	When wil this be published? What is the time frame for people to have had this assessment and support given? How many have already had this? Why are there no targets linked to this? What percentage of people do you want to receive this and by when?
and release, providing increased opportunity for demonstrating reduction of	1. Continue working closely with the Parole Board IPP Taskforce to reduce the time it takes an IPP case to go through the Parole system by ensuring individuals are parole ready. 2. Focus on providing practical support ahead of parole reviews such as mock panels. 3. Monitor the number of IPP prisoners who are accessing ROTL and increase ROTL opportunities beyond the pilot at HMP Littlehey. 4. Ensure parole reports are completed and submitted within the required timeframe set by the Parole Board. 5. Identify and develop processes for meeting specialist assessment needs for Parole hearings.	HMPPS Director General Operations	90% of Parole PAROM1 reports are submitted to PPCS by the required deadline – to be reviewed quarterly. IPP ROTL to be extended to all four progression regime prisons by July 2026 ROTL extension is good. Why is the % not 100%	 / What will the practical support look like? How do you knwo it is effective? How will the number of ROTLs be monitored? How will you know they have increased? How are you making sure this happens? By when?
AREA 2: CONTINUED SUPPORT	AFTER RELEASE			
Action	Description	Action Owner	Measure	UNGRIPP questions/thoughts

Support IPP prisoners to re- integrate into the community and ensure ongoing support is available whilst on license, and appropriate plans are made upon license termination.	Review and expand the Approved Premises IPP pilot which increased support for IPP offenders through a rison in-reach service and extending AP stay to 16 weeks. Ensure all those who are eligible are properly considered for termination of licence or suspension of uppervision. Conduct internal review of referral to services post license termination. Ensure all those on the IPP sentence who have spent time in secure mental health facilities and are nititled to S117 aftercare receive it in a timely manner, particularly those who are discharged from prison	HMPPS Director General Operations Executive Director HMPPS South West, South Central and Public Protection Chief Psychologist		3. How will this be done?4. When will this happen?5. How will this be done? What % are you currently at? How will this be monitiored?			
identify and support those serving IPP sentences in the community at risk of self-	Continue to raise awareness of the heightened risk of self-harm, suicide, and substance misuse in those erving IPP sentences in the community. Share learning to enable probation to support those serving IPP sentences at risk of self-harm, suicide and ubstance misuse particularly around periods of increased risk e.g. recall. Improve information sharing channels between prison and probation to better support those serving IPP entences at risk of suicide and self-harm both in custody and the community.	Head of Prison Safety	Monitor data on self-harm and suicide in the community. This is not a measure.	1. How will this be done? How will success be measured? 2. How will this be done? How will success be measured? 3. How will this be done? How will success be measured?			
AREA 3: RECALL							
Action Des	escription	Action Owner	Measure	UNGRIPP questions/thoughts			
increase the number of ext	Trial a new approach which retains the principle of swift referral to the Parole Board following recall, but ktends the maximum referral timeframe with the aim of enabling re-release decisions to be taken earlier	Executive Director HMPPS South West, South Central and Public Protection	All IPP offenders recalled for being out of touch, or in relation to allegations which were quickly proven to be unsubstantiated will be considered for RARR.	When will all historic recalls be looked at for RARR? Why are all NFO not being considered?			
Improve recall decisions.	eputy Heads of Casework.	Executive Director HMPPS South West, South Central and Public Protection	Review staff training quarterly. Why are there no targets for reviewing all recall decsions within a set time frame?				
AREA 4: COMMUNICATIONS, TRAI	AINING AND ENGAGEMENT						
Action Des	escription	Action Owner	Deadline	UNGRIPP questions/thoughts			
Improve communication to those serving the IPP sentence and staff working with them. with them. with inside exp 2. U. 3. It. 4. I open them.	xploration of now best to communicate with those on license is necessary. Utilise prisoner facing technlogy to share updates and increase awareness of IPP policy and processes.	Executive Director HMPPS South West, South Central and Public Protection	Communication strategy to be published by September 2025 and reviewed quarterly. How will you measure the impact of this strategy? Who decides if the comms is clear or not?	 How will you know these are effective? Will you seek any feedback? How will you measure the effects of this? Did you get any feedback from people serving IPP on the last one? What was the impact? Did you get any feedback from people serving IPP on the last one? What was the impact? 			
Increase access to staff training and information sharing opportunities. 2. F	. Use Area Leads forum to snare good practise from across the estate. Review existing training packages and incorporate into communications strategy to ensure national wareness. Complete training needs gap analysis. Maintain programme of staff 'teachs ins'	Executive Director HMPPS South West, South Central and Public Protection Chief Psychologist	Communication strategy to be published by September 2025 and reviewed quarterly. How will you measure the impact of this strategy?	How will you know any of this is having any impact?			
AREA 5: TARGETED APPROACH TO DPP							
Action Des	escription	Action Owner	Deadline	UNGRIPP questions/thoughts			
Continue to priortise support for those serving DPP 2. 1 sentences.	. Review case files quarterly to provide a more dynamic, regular review of what individual DPP prisoners eed to reduce their risks. Track the average time between referrals to the Parole Board to ensure that DPP prisoners are referred as poon as is sensible in each case, in line with updated HMPPS Policy, which now mandates a presumed annual referral for DPP prisoners to the Parole Board	Executive Director HMPPS South West, South Central and Public Protection Chief Psychologist	100% of DPP prisoners have their case file reviewed every quarter. By when?	1. How will you measure the impact of doing this? 2. How often will this be tracked? What happens with this information?			
AREA 6: DATA TRANSPARENCY							

and other operational activity including the use of RARK, ROTL and open conditions. shared? 4. What will happen with this data? Will toe shared publicly?	Collect and share data in line with HMPPS priorities relating to IPP progression.	3. Review how data is shared externally through the IPP Annual Report and external stakeholder groups to ensure this allows for sufficient scrutiny on progress of the Action Plan. 4. Continue to track a number of additional measures over time, such as those relating to the IPP.	HMPPS South West, South Central and	Challenge Panel. What is the point of this review? Will it lead to more data being	 When will this happen? Alist of requested data was given by the stakeholder group. This should eb shared. What will happen with this data? Wil it be shared publicly?
---	---	---	--	--	---